

# ADECA

Alabama Department of Economic and Community Affairs



## ANNUAL REPORT 2016

LOCAL LEADERSHIP, STATE PARTNERSHIP

# Table of Contents

<b>ADECA Director</b>	<b>1</b>
<b>Community and Economic Development Division</b>	<b>2</b>
Community Development Block Grants	
Community Services Block Grants	
Recreation and Conservation	
Appalachian Regional Commission	
Delta Regional Authority	
Minority Business Enterprise	
State Small Business Credit Initiative	
<b>Energy Division</b>	<b>7</b>
<b>Law Enforcement and Traffic Safety Division</b>	<b>8</b>
<b>Office of Water Resources</b>	<b>9</b>
<b>Surplus Property Division</b>	<b>9</b>
<b>Communications and External Affairs</b>	<b>10</b>
<b>Other ADECA Services</b>	<b>11</b>
<b>Federal Receipts and Expenditures</b>	<b>12</b>
<b>Community Visits 2016</b>	<b>13</b>

OFFICE OF THE GOVERNOR

**ROBERT BENTLEY**  
GOVERNOR



STATE OF ALABAMA

ALABAMA DEPARTMENT OF ECONOMIC  
AND COMMUNITY AFFAIRS



**JIM BYARD, JR.**  
DIRECTOR

To the Honorable Robert Bentley and Members of the Alabama Legislature:

I am pleased to present to you this annual report, and I hope it helps demonstrate how ADECA partnerships have benefitted Alabama counties, cities, communities and our citizens who call those places home.

ADECA partnerships enabled us in 2016 to accomplish many goals and improve the lives of Alabamians. Through the Community Development Block Grant Program we provided 54 grants totaling \$17.5 million for projects like providing clean running water to people that have relied on impure private wells, paving roads in areas where potholes were all too common or improving sewer lines and eliminating raw sewage from backing up in people's homes. CDBG funds were also allocated for economic development projects creating jobs in our communities and improving local economies.

Our Law Enforcement and Traffic Safety Division issued grants to enforce traffic laws and provide police and sheriffs' departments with the needed tools and weapons required to enforce laws and prevent crime. Our Energy Division made it possible for schools and other public buildings to conserve energy and reduce unnecessary spending on utility bills and to help elderly and low-income people feel comfortable in their houses.

Grants through our Recreation and Conservation Unit have made Alabama a destination for many outdoor enthusiasts and encouraged Alabamians to get outside and explore the outdoors.

While we are extremely proud of all of these programs, we are keenly aware that none of it could have been accomplished without the help of others. That is why our partnerships with government officials at every level are so important and a vital part of this whole process.

While this annual report provides only a glimpse of the accomplishments that have been made in providing jobs, services and improvements in the lives of Alabamians, I hope it will at least serve as a reminder of the programs we offer and the eagerness we have in joining with others to positively impact this state.

I wish you much success in this legislative session, and I look forward to our continued partnerships in 2017.

Sincerely,

A handwritten signature in blue ink that reads "Jim Byard, Jr." in a cursive style.

Jim Byard, Jr.  
Director

## COMMUNITY AND ECONOMIC DEVELOPMENT DIVISION

### COMMUNITY DEVELOPMENT BLOCK GRANTS

**CDBG** is a competitive program designed to address community concerns and living conditions, and the program provides jobs in areas where at least 51 percent of the beneficiaries are classified as low and moderate income. At ADECA, grants are awarded in several categories to include:

**Competitive** grants are awarded annually in the categories of small city, large city and county with size of appropriation based on each category and amount funded to the state by the U.S. Department of Housing and Urban Development. Matching funds can be supplied in cash and in-kind services. *Applications are usually due by mid-summer.*

**Community Enhancement** grants are awarded annually on a competitive basis to cities, towns and counties to address needs beyond traditional infrastructure. *Applications are generally due by midsummer.*

**Planning** grants assist communities with creating a plan to prepare for growth and future needs. *Awarded annually.*

**Economic Development** grants fund infrastructure needs for cities and counties to support job creation for new or expanding industries. *Awarded year-round after special review.*



**Awarded \$2.13 million to economic development projects in 2016 resulting in nearly 619 new jobs**



**Road crews pave one of several streets in the town of Midway. The work, which included sewer rehabilitation, was made possible through a \$312,000 CDBG Award**

**ADECA awarded 54 projects**  
totaling **\$17.5**  
million in competitive  
CDBG funds  
in 2016



## COMMUNITY SERVICES BLOCK GRANTS

CSBG funding is awarded to service agencies to help low-income people complete their education and obtain a self-reliant job. Funding for programs is supplied through the U.S. Department of Health and Human Services. *Apply through local Community Action Agencies.*



Awarded \$12.2 million in 2016 to provide assistance and support to 166,980 people

Provides loans or grants to help meet urgent needs regarding health care and housing

Partners with 21 regional community action agencies to reach eligible recipients on the local level supplied through the U.S. Department of Health and Human Services

## RECREATION AND CONSERVATION

ADECA receives federal funds to support its two main recreation programs. The U.S. Department of Transportation supplies funds for the Recreational Trails Program and the U.S. Department of Interior is the source of the Land and Water Conservation Fund. LWCF funds can be used for a wide range of outdoor activities while Recreational Trails monies are limited to trail activities.

**Recreational Trails** program provides funds for trail land acquisition, development, tools and equipment, trail safety and education. Qualified trails involve walking, hiking, skating, boating, motorized and non-motorized vehicles and equestrians. Grants are awarded up to \$100,000 for multi-use trails and \$50,000 for single use. A 20 percent local match is required. *Apply annually.*

**Land and Water Conservation Fund** is available for outdoor activity areas including playgrounds, ball fields, picnic areas and amenities to include parking lots and lighting. Grant recipients are required to supply a match equal to the LWCF grant. *Apply annually.*



Recreational Trail funds have added miles to the trail systems throughout the state.



11 LWCF grants awarded totaling \$1.34 million in 2016

12 Recreational Trails grants totaling \$1.6 million in 2016

Recreational Trails grants have been instrumental in helping meet the growing demand for mountain biking in Alabama.

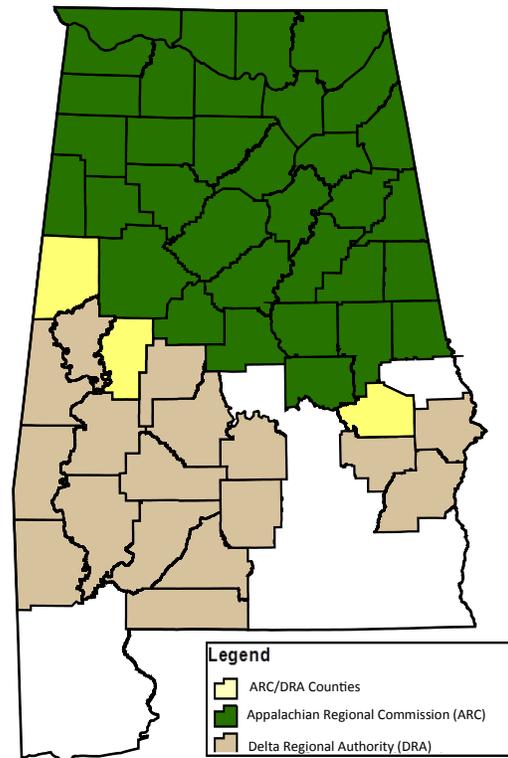
## APPALACHIAN REGIONAL COMMISSION

Alabama is one of 13 states that are part of the Appalachian Regional Commission, a federal-state partnership that provides federal funding to improve living standards and upgrade economic conditions in the country's Appalachian region. Thirty-seven Alabama counties are included in the ARC region and eligible for funding. *Applications are generally due by early September.*

**ARC maximum funding per project is \$200K**



ARC has provided funds for the Shoals Culinary Center in Florence which prepares students for the food industry and has been featured on NBC's "The Today Show".



**\$5 million awarded  
for Alabama projects in  
FY 2016**

**Eligible projects involve  
infrastructure  
improvement, economic  
development, technology  
upgrades, school  
programs and materials**

## DELTA REGIONAL AUTHORITY

Twenty Alabama counties are part of the Delta Regional Authority, a federal program designed to upgrade living conditions in the country's Delta and Black Belt regions. Federal funding is available to recruit businesses and industry, improve roads and other infrastructure, upgrade transportation and other projects to improve the quality of life. *Applications are generally due mid-summer.*

**\$1.08 million**  
awarded for nine DRA  
Alabama projects in 2016



“DRA invested **\$100,000** to expand the Selma Interpretive Center which is an educational venue on the Selma to Montgomery National Historic Trail. The funds helped expand the trail and is expected to boost tourism for Selma and the Black Belt region of Alabama.”



The Delta Leadership Institute, part of a DRA training program, toured Monroeville where they saw the hometown play, “To Kill a Mockingbird” which was written by Monroeville native Harper Lee. The tour was designed to show cultural and historical features in the DRA region.



## MINORITY BUSINESS ENTERPRISE

The Minority Business Enterprise is a certification program designed to boost opportunities for minority and women owned businesses for competing with other and often larger companies and to qualify to bid on government contracts.

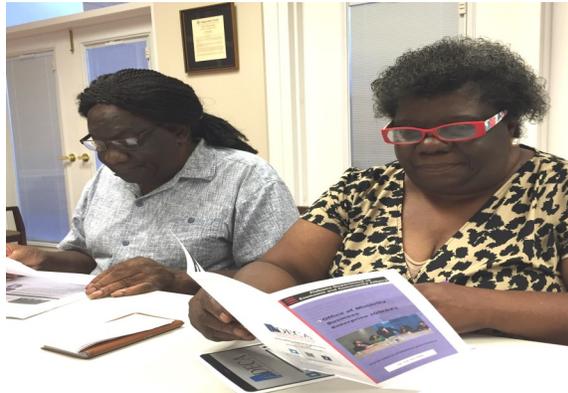
Issued more than  
**100** minority owned  
certificates in **2016**

## STATE SMALL BUSINESS

### CREDIT INITIATIVE

The State Small Business Credit Initiative makes available funding through local lending institutions for small entrepreneurs wanting to start or expand a business.

In 2016 **\$77** million in loans  
were made available to create  
more than **1,000** jobs through  
new or expanded businesses.



Two entrepreneurs review the MBE program while attending a business workshop in Anniston hosted by Jacksonville State University. MBE representatives attend many functions throughout the state to explain the benefits of the program.



Working through a local bank, the State Small Business Credit Initiative helped Bear Cutlery in Jacksonville establish an affiliate shipping and packaging company.

## ENERGY DIVISION

The Energy Division offers programs to increase energy efficiency and reduce consumption for homes, businesses, schools and government buildings. Main programs include the following:

**State Energy Program** supports methods to lower costs involving public, commercial, and industrial facilities, including schools and local government buildings, and encourages the use of energy efficiency, renewable energy, and alternative fuels. Training and technical assistance is also available.

**Weatherization Assistance Program** assists low-income families with home improvements to lower energy bills.

**Alabama Energy and Residential Codes** are established standards set by a statewide board regarding safety and energy efficiency in residential and commercial buildings with guidance and technical assistance provided by ADECA's Energy Division.

**Low Income Home Energy Assistance Program** assists low-income persons with home energy bills.

**AlabamaSAVES** provides low interest rate loans for energy efficient projects for businesses.



404 homes received weatherization improvements in 2016



The Energy Division provides activities on Earth Day to provide energy-use awareness and cost-saving measures.



Energy Division Chief, Maureen Neighbors

334-242-5290

## LAW ENFORCEMENT AND TRAFFIC SAFETY DIVISION

The LETS Division administers funding for programs to make Alabama roads and communities safer, reduce crime and drug use, enforce public safety laws, assist victims of crime and ensure offenders are brought to justice. Available LETS funding programs include:

Funding from the National Highway Transportation Safety Administration enables ADECA to fund special highway traffic safety operations and campaigns including the “Click It or Ticket” and “Drive Sober or Get Pulled Over.” More than \$7.3 million was invested in enforcement campaigns in 2016.

Funding through the **Edward Byrne Memorial Justice Assistance Grant (JAG) Program** supports drug task forces, crime prevention and domestic violence programs, courts, corrections, substance abuse treatment and justice information sharing initiatives. Through the program, ADECA was able to provide 20 drug task forces with \$1 million.

Grants totaling more than \$3 million were awarded to local law enforcement agencies in 2016 for the purchase of new equipment including vehicles, computers, radar detectors, radios and more to increase the ability to curtail crime and improve traffic safety.

Through the **Victims of Crime Act**, the **Family Violence Prevention and Services Act** and the **Violence Against Women Act**, ADECA partners with 89 agencies across the state to assist crime victims with crisis intervention, emergency shelter, and other critical services. ADECA provided more than \$10.7 million in funds for domestic violence centers in 2016. Alabama’s marriage license fee supports the **Domestic Violence Trust Fund** to provide additional funds for operating expenses for domestic violence centers throughout the state.



Students from Oxford High School participate in one of ADECA’s distracted driving safety programs.

**ADECA-funded agencies provided 265,021 various services for victims**



ADECA staff and partners at National Highway Traffic Safety Administration held a Safe Cars Save Lives event in Mobile. 85+ cars checked and more than 50% had active recalls.



In April 2016, 200 teens trained during the Ford Driving Skills for Life classroom in Montgomery .

LETS Division Chief, Bill Babington

334-242-5897

## OFFICE OF WATER RESOURCES

As the state's flood plain manager for the Federal Emergency Management Agency, the Office of Water Resources provides flood mapping data for each of the state's 67 counties, serving to outline areas at risk of flooding during various spans of time.

Participation by communities in the flood rating system make it possible for land owners to afford flood insurance.

OWR also works with local water systems and other major water users as part of its water-use reporting program.

OWR recommends policies and legislation involving Alabama water interests.

**83%**  
of the water used in  
Alabama is to  
generate power

OWR monitors  
drought situations  
throughout the  
state



Office of Water Resources Director Brian Atkins provides a media update on the Alabama drought.

**OWR Division Chief, Brian Atkins**

334-242-5499

## SURPLUS PROPERTY DIVISION

The Surplus Property Division helps find new homes for state-owned electronics, furniture and vehicles while saving taxpayer dollars.

State agencies, county and local governments and eligible non-profit organizations have access to the property. Public auctions are conducted to sell remaining property.

The Surplus Property Division also manages the **Law Enforcement Support Office** which allows qualifying law enforcement agencies to acquire military surplus equipment for official use at no expense except the transportation cost.

In 2016, the Surplus Property Division reported its strongest income numbers in more than 10 years. Surplus conducts up to four auctions annually.

**Military Surplus  
program helps  
supply law  
enforcement officers  
with needed  
equipment**



**Collected more than \$616,650 in three  
auction sales in 2016**

**Surplus Division Chief, Shane Bailey**

334-284-0577

## COMMUNICATIONS AND EXTERNAL AFFAIRS

ADECA's Office of Communications and External Affairs works to highlight communities that have received grants and other activities that impact Alabamians. The office is available to help Alabama communities spotlight a project and ADECA's investment. Through social media, video, photo and traditional communications methods, CEA is a resource available to assist with public engagement. CEA also works with other ADECA divisions to supply both printed and video educational materials regarding individual programs.



CEA has produced a number of videos on ADECA projects to highlight ADECA's role in communities.



Director Jim Byard, Jr. discusses ADECA programs and services with Steve Flowers of "Today in Alabama Politics".

#ADECApartners



ADECA Director Jim Byard, Jr. joined WSFA in Tallahassee for the hometown spotlight tour to announce a \$450,000 community development block grant. The grant will rehabilitate 80-year old sewer lines in the city.

 <b>ADECA on Social Media</b> <small>Alabama Department of Economic and Community Affairs</small>	
 "like" us on Facebook <b>Facebook/ADECAgov</b>	 "follow" us on Twitter <b>@ADECA</b>
 "follow" us on Instagram <b>ADECAgov</b>	 "like" us on Snapchat <b>adecagov</b>
 "view" ADECA photos on flickr <b>www.flickr.com/adeca</b>	 "watch" us on YouTube <b>ADECAgov</b>

CEA Section Chief, Jennifer Ardis Elmore.....334-242-5525

## OTHER ADECA SERVICES

**Alabama Enterprise Zone Act** provides tax incentives to businesses that locate or expand and create jobs in depressed areas that are part of state designated Enterprise zones.

**Emergency Solutions Grants Program** provides temporary and permanent shelter and related services to homeless people or people that are at risk of becoming homeless. The maintenance and upkeep of domestic violence shelters are among eligible projects.

**Neighborhood Stabilization Program** helps prevent neighborhoods with significant house foreclosures or abandonments from falling into permanent decay by allowing those houses to be obtained and renovated in order to be sold or rented and provide continued occupancy.

**Housing Opportunities for Persons with AIDS Program** provides housing assistance and related support services to low-income persons disabled by HIV/AIDS and their families. HOPWA ensures clients have the necessary access to medical care and other services.

Every program and every employee at ADECA depend on the numerous **Support Services** from financial to computer graphics. ADECA Support Sections include:

- **AUDIT**
- **COMMUNICATIONS & EXTERNAL AFFAIRS**
- **FINANCIAL SERVICES**
- **HUMAN RESOURCES**
- **INFORMATION SERVICES**
- **LEGAL**



The ESG program enables organizations like the YWCA of Birmingham to provide upkeep and maintenance of emergency shelters and temporary housing.



## ADECA 2015-2016 FEDERAL RECEIPTS AND EXPENDITURES

### New Program FY 16

Federal Grantor/Program Title	Federal CFDA Number	Receipts	Expenditures
<b>DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>			
Community Development Block Grants/State's Program			
and Non-Entitlement grants in Hawaii	14.228	24,840,479	25,276,166
Emergency Solutions Grant Program	14.231	2,335,135	2,544,702
Housing Opportunities for Persons with AIDS			
Hurricane Sandy Community Development Block Grant	14.241	1,588,455	1,590,610
Disaster Recovery Grants (CDBG-DR)	14.269	11,296,434	11,501,586
<b>DEPARTMENT OF INTERIOR</b>			
U.S. Geological Survey Research and Data Collection	15.808	26,000	25,295
Outdoor Recreation Acquisition, Development and Planning	15.916	574,837	526,787
<b>DEPARTMENT OF JUSTICE</b>			
Sexual Assault Services Formula Grants	16.017	339,685	339,683
Juvenile Justice and Delinquency Prevention Allocation to			
States	16.540	534,616	534,071
Crime Victim Assistance	16.575	9,296,412	9,284,391
Violence Against Women Formula Grants	16.588	1,957,763	1,955,530
Residential Substance Abuse Treatment for State Prisoners	16.593	215,373	215,482
Edward Byrne Memorial Justice Assistance Grant Program	16.738	3,116,836	2,462,707
Paul Coverdell Forensic Sciences Improvement Grant Program	16.742	100,310	100,481
Edward Byrne Memorial Competitive Grant Program	16.751	93,464	93,464
<b>DEPARTMENT OF TRANSPORTATION</b>			
Recreational Trails Program	20.219	932,651	747,351
State and Community Highway Safety	20.600	2,408,874	2,499,748
Alcohol Impaired Driving Countermeasures Incentive Grants	20.601	564,058,	564,058
State Traffic Safety Information System Improvement Grants	20610	166,231	166,231
National Priority Safety Programs	20.616	2,879,260	2,879,340
<b>APPALACHIAN REGIONAL COMMISSION</b>			
Appalachian Area Development	23.002	882,550	872,550
Appalachian Research, Technical Assistance,			
and Demonstration Projects	23.011	158,834	122,043
<b>GENERAL SERVICES ADMINISTRATION</b>			
Donation of Federal Surplus Personal Property			
(value of property-not cash received)	39.003	25,633,089	26,454,263
<b>DEPARTMENT OF ENERGY</b>			
Petroleum Violation Escrow	81.unknown	175	310,086
State Energy Program	81.041	532,366	573,389
Weatherization Assistance for Low-Income Persons	80.042	1,944,047	1,859,682
State Energy Program Special Projects	81.119	153,070	164,790
<b>DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>			
Low-Income Home Energy Assistance	93.568	43,331,194	43,274,917
Community Services Block Grant	93.569	12,115,920	12,142,645
Family Violence Prevention and Services/Domestic			
Violence Shelter and Supportive Services	93.671	1,443,793	1,446,564
<b>DEPARTMENT OF HOMELAND SECURITY</b>			
Community Assistance Program State Support			
Services Element (CAP-SSSE)	97.023	272,010	238,996
National Dam Safety Program	97.041	46,351	46,351
Cooperating Technical Partners	97.045	2,790,416	2,570,220
<b>TOTAL RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS</b>		<b>152,570,687</b>	<b>153,374,135</b>

## **COMMUNITY VISITS 2016**

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ADECA Director Jim Byard, Jr. and staff made nearly 30 visits to communities throughout Alabama to discuss issues and needs with local officials.



Director Byard and other ADECA representatives meet in Rockford to discuss a possible project in Coosa County.

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Director Byard and staff conducted a community visit to the city of Elba to discuss recreation and trail opportunities for the area. Pictured are L-R State Sen. Jimmy Holley, Elba Mayor Mickey L. Murdock and Byard.

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Director Byard joined Governor Robert Bentley, York Mayor Gena Robbins and State Sen. Bobby Singleton on a community visit to York to discuss transportation issues in the community.

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Director Byard meets in southeast Alabama with Tom Solomon, Executive Director of the Southeast Alabama Regional Planning and Development Commission, State Rep. Paul Lee and State Rep. Steve Clouse.

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In Brent, Director Byard discusses ADECA issues with State Rep. April Weaver and Joseph Marchant, Chief Executive Officer of Bibb County Medical Center.

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